## ON THE LIMITS OF MONETARY POLICY

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# QUESTION

What are the consequences of loose control of long-term interest rates?

### **Rational Expectations Policy**

- Precise control of the term structure of interest rates
- By assumption long-term expectations pinned down emphasis given to short-run stabilization questions
- One example of strong results: Divine Coincidence
  - Holds in general settings
  - Clarida, Gali and Gertler (1999), Justiniano, Primiceri and Tambalotti (2010), Gali and Debortolli (2018)

# QUESTION

What are the consequences of loose control of long-term interest rates?

#### Sources of loose control

- ▶ Focus on the role of long-term expectations, not term premia
- Two types of relevant evidence
  - Long-term expectations have substantial low-frequency movement correlated with short-run surprises: Crump, Eusepi and Moench (2015)
  - Substantial literature adducing evidence of trend extrapolation: Fuster, Laibson and Mendel (2010)

## **OBJECTIVES AND FINDINGS**

### **Empirical Model**

- Medium-scale New Keynesian model with imperfect knowledge about the long run
- Agents use a forecasting model with 'shifting endpoints' low-frequency movements endogenous
  - Long-run beliefs respond to forecast errors as in the data
  - Bond prices are excessively sensitive to aggregate disturbances

### Policy Design: Theory and Evidence

- Distorted interest-rate expectations a constraint on policy Monetary policy can only partially offset 'demand' shocks
- Trade-off is non-trivial in U.S. monetary history
- But: evidence Great Inflation a policy mistake

## A SIMPLE ENDOWMENT ECONOMY

**Optimal Consumption Decisions** 

► A continuum of households *i* 

$$c_{t}(i) = \hat{E}_{t}^{i} \sum_{T=t}^{\infty} \beta^{T-t} \left[ (1-\beta) y_{T} - \beta (i_{T} - \pi_{T+1}) \right]$$

- Optimal decisions given beliefs [Preston (2005) and Adam and Marcet (2011)]
- Decisions depend on variables outside agents' control
  - Aggregate endogenous variables and prices
  - Exogenous shocks: endowment  $y_t = \rho y_{t-1} + \epsilon_t$
- Subjective beliefs  $\neq$  objective beliefs
- Captures fundamental uncertainty about the long term

### A SIMPLE ENDOWMENT ECONOMY II

The transmission mechanism of monetary policy

$$c_t(i) = -\beta i_t + \hat{E}_t^i \sum_{T=t}^{\infty} \beta^{T-t} \left[ (1-\beta) y_T - \beta \left( \beta i_{T+1} - \pi_{T+1} \right) \right]$$

- Precise control of current *i<sub>t</sub>*
- Imprecise control of  $\hat{E}_t^i i_T$  for T > t
- Connection between these objects endogenously determined and regulated by informational friction. Confronts policy with a distortion

### MONETARY POLICY AND INFLATION

Households know monetary policy determined by the rule

$$i_t = \phi \pi_t$$

Optimal decisions and market clearing provide

$$\pi_t = -\phi^{-1}y_t + \phi^{-1}\hat{E}_t^i \sum_{T=t}^{\infty} \beta^{T-t} \left[ (1-\beta) y_{T+1} - (\beta\phi - 1) \pi_{T+1} \right]$$

— Beliefs about future endowment and inflation determine inflation

— Inflation will determine beliefs—self-referentiality [Marcet and Sargent (1989)]

### FORECASTING

Use a 'shifting end-points' model [Kozicki and Tinsley (2001)]Forecasting model

$$\pi_t = \bar{\omega}_{t-1} + \Phi y_{t-1} + e_t$$
$$\bar{\omega}_t = \bar{\omega}_{t-1} + u_t$$

- $e_t$  and  $u_t$  are i.i.d. with variances R and Q, with  $Q = g^2 R$
- Use Kalman filter to learn about unobserved drift,  $\bar{\omega}_t$ ,
- Know the transitional dynamics Φ—give emphasis to short-run versus long-run uncertainty

### EQUILIBRIUM DYNAMICS

• Given estimate of  $\bar{\omega}_t$ ,  $\omega_t$ , evolution of inflation given by

$$\begin{aligned} \pi_t &= -\frac{\beta - \phi^{-1}}{1 - \beta} \omega_{t-1} + \Phi y_{t-1} + \Phi_{\epsilon} \epsilon_t \\ &= T \left( \Phi \right) \omega_{t-1} + \Phi y_{t-1} + \Phi_{\epsilon} \epsilon_t \end{aligned}$$

and beliefs

$$\omega_t = \omega_{t-1} + g \left( \pi_t - \hat{E}_{t-1} \pi_t \right)$$
  
=  $\left( 1 + g[T(\Phi) - 1] \right) \omega_{t-1} + g \Phi_{\epsilon} \epsilon_t$ 

#### Informational friction

- Households overweight persistence of the drift relative to the true data-generating process: T (Φ) < 1</p>
- When Kalman gain approaches zero, nests rational expectations

$$\pi_t = \Phi y_{t-1} + \Phi_\epsilon \epsilon_t$$

## THE INFORMATION FRICTION

#### Consistent with

- Evolution of survey forecast data professionals and households did not perceive interest rates and inflation to be mean reverting
- Tight link between surprises and long-term expectations
   —Carvalho, Eusepi, Moench and Preston (2019)
- Estimates of long-run concepts such as potential output affected by business cycle shocks
   —Coibion, Gorodnichenko and Ulate (2018)
- Over-sensivity of long-term rates to news

   Gurkaynak, Sack and Swansson (2005), Nakamura and
   Steinsson (2017), Crump, Eusepi and Moench (2017)
- Behavioral theories
  - -Bordalo, Gennaioli, Ma and Schleifer (2018), Evans,
  - Honkapohja and Williams (2010), Fuster, Laibson, Mendel (2010)

## THE POLICY TRADE-OFF

### Standard view

- Aggressive monetary policy provides nominal anchor by stabilizing inflation expectations
  - Clarida, Gali and Gertler (1999), Schmitt-Grohe and Uribe (2007), Orphanides and Williams (2005), Ferrero (2007), Molnar and Santoro (2013)

Our view

 Aggressive monetary policy leads to instability. Equilibrium inflation beliefs evolve as

$$\omega_t = \left(1 - g \frac{1 - \phi^{-1}}{1 - \beta}\right) \omega_{t-1} + g \Phi_{\epsilon} \epsilon_t$$

which places restrictions on policy choice

$$g < \frac{2(1-\beta)}{1-\phi^{-1}}$$

# A MODEL

### Standard medium-scale New Keynesian model

- No money; fixed capital stock
- Monopolistic competition
- Staggered price-setting in goods and labor markets
- Indexation in goods and labor markets
- Internal habit formation

### Beliefs

Same friction as simple model. Agents extrapolate, or over-weight the importance of, trend except

$$z_t = S\bar{\omega}_{t-1} + \Phi z_{t-1} + e_t$$
$$\bar{\omega}_t = \rho\bar{\omega}_{t-1} + u_t$$

# **BAYESIAN ESTIMATION**

### Sample

Quarterly data 1964Q1-2007Q3

Observables standard

 GDP deflator, TBill 3 months, CBO output gap (de-trended output), NIPA and BLS nominal wage growth

#### Observables to discipline expectations

- ▶ 1Q+4Q SPF interest rate (1981Q3) and inflation (1968Q3)
- 1-10 year and 5-10 year interest rate (1985Q1) and inflation (1979Q3), Blue Chip Economics and Financial

# **BAYESIAN ESTIMATION II**

#### Shocks

- AR(1): Labor preference; government spending; technology, price-markup
- IID: Monetary policy, wage markup

### Measurement error

- All survey data
- The two measures of wages

## POLICY AND ESTIMATES

### **Fiscal Policy**

- Agents are Ricardian: zero debt; balanced budget
- Focus on constraints from beliefs about future interest rates
- Imperfect knowledge about fiscal policy re-weights standard income and substitution effects [Eusepi and Preston (2018)]

### Monetary Policy

$$R_t = \rho_R R_{t-1} + (1 - \rho_R) \left( \phi_\pi \pi_t + \phi_x x_t \right) + \varepsilon_{M,t}$$

#### Estimates

 Wage Phillips curve flatter than Price Phillips curve by order of magnitude; policy coefficient φ<sub>π</sub> close to unity

# A ROAD MAP

- 1. Basic model properties and fit
- 2. The role of information frictions over-weighting trends drives low-frequency inflation
- 3. The role of monetary policy shocks in the Great Inflation
- 4. Optimal policy counterfactuals

# DRIFTING EXPECTATIONS: INFLATION

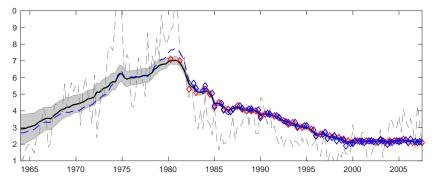


FIGURE: Model implied 5-10 year inflation forecasts (solid black); 1-10 year (dashed blue); survey data (diamonds); actual inflation (black dashed)

- Small measurement error: tight connection between short-run forecast errors and long-term forecasts
- Drift captures low-frequency movement

# DRIFTING EXPECTATIONS: REAL RATES

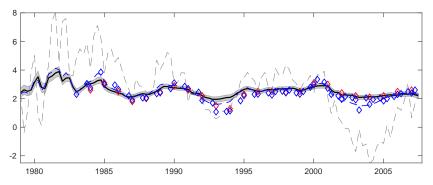


FIGURE: Model implied 5-10 year real rate forecasts (solid black); survey data (diamonds); actual real rate (black dashed)

- Independent evidence of drift in the real rate
- Consistent with Coibion, Gorodnichenko and Ulate (2018)

# OUTPUT GAP

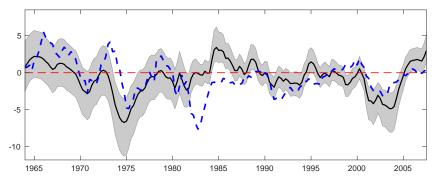


FIGURE: Model-implied output gap (solid black); CBO output gap (dashed blue).

- Captures conventional thinking about business cycles
- Under what conditions can policy close this gap?

# A ROAD MAP

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# Self-Fulfilling Expectations and Endogenous Trends

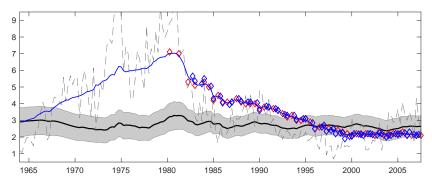


FIGURE: 5-10 year inflation forecasts. Model-implied (solid blue); survey data (diamonds); rational expectations (solid black); actual inflation (dashed)

- Rational beliefs: no Great Inflation
- Drifts endogenously generates inflation trend through propagation of forecast errors

# SUBJECTIVE VERSUS OBJECTIVE BELIEFS

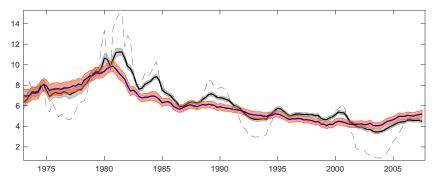


FIGURE: 10-yr Treasury yield (dashed); Yield with subjective beliefs (solid black); Yield with model consistent beliefs (solid blue)

 Sluggish adjustment of expectations over the 1980s relative to 'model consistent' expectations hypothesis

# A ROAD MAP

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## THE ROLE OF MONETARY POLICY SHOCKS

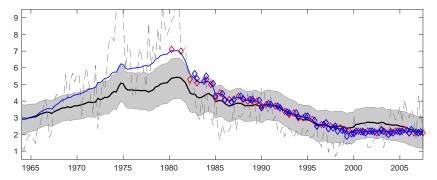
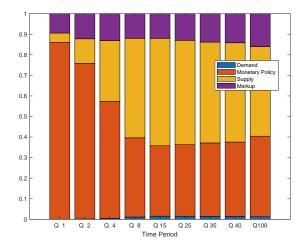


FIGURE: 5-10 year inflation forecasts. Model-implied (solid blue); survey data (diamonds); no monetary policy shocks (solid black); actual inflation (dashed)

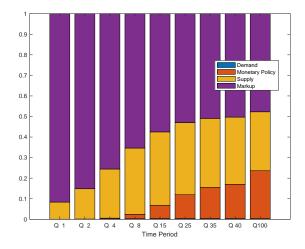
### Despite IID Monetary shocks, drivers of Great Inflation

## VARIANCE DECOMPOSITION: INTEREST RATES



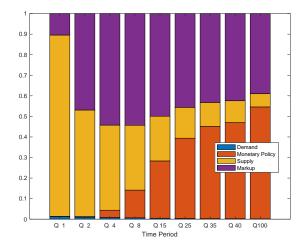
Monetary policy shocks important at high and low frequency

# VARIANCE DECOMPOSITION: INFLATION



Monetary shocks more important at low frequency

# VARIANCE DECOMPOSITION: LONG-TERM INFLATION EXPECTATIONS



Monetary shocks propagated by expectations and policy

# A ROAD MAP

- 1. Basic model properties and fit
- 2. The role of information frictions over-weighting trends a driver of low-frequency inflation
- 3. The role of monetary policy shocks in the Great Inflation
- 4. Optimal policy counterfactuals

## **OPTIMAL POLICY PROBLEM**

Rational policy maker minimizes welfare-theoretic loss

$$E_t \sum_{T=t}^{\infty} \beta^{T-t} L_T$$

where

$$L_{t} = \lambda_{p} \left( \pi_{t} - \iota_{p} \pi_{t+1} \right)^{2} + \lambda_{w} \left( \pi_{t}^{w} - \iota_{w} \pi_{t-1} \right)^{2} + \lambda_{x} \left( x_{t} - \bar{b} x_{t-1} - x^{*} \right)^{2}$$

- Subject to constraints implied by optimization and beliefs (under learning)
- Using the target criterion that is optimal under rational expectations ( $TC_t = 0$ ) choose policy in the class

$$R_t = \rho_R R_{t-1} + \phi_\pi T C_t$$

Counterfactual assumptions — see the paper

## **OPTIMAL POLICY UNDER REE**

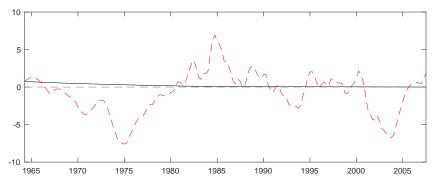


FIGURE: Output gap counterfactuals with no markup shock, rational expectations: Baseline (dashed red); optimal policy (solid black)

#### Justiniano, Primiceri and Tambalotti (2012) again

## **OPTIMAL POLICY UNDER LEARNING**

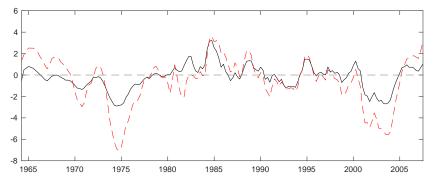


FIGURE: Output gap counterfactuals with no markup shocks, rational expectations: Baseline (dashed red); optimal policy (solid black)

- Complete stabilization of demand shocks infeasible
- Shallower recessions; consistent with inflation outcomes

# LONG-TERM EXPECTATIONS: OPTIMAL POLICY

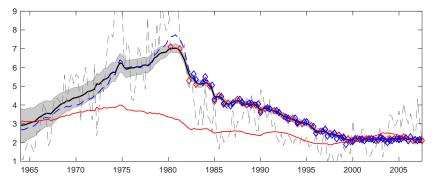


FIGURE: 5-10 yr inflation forecasts (solid black); 1-10 yr forecasts (dashed blue); survey data (diamonds); actual inflation (dashed black); 5-10 yr forecasts under optimal policy (solid red)

- Good policy still provides nominal anchor
- But remain important limits on what can be achieved

## LONG-TERM RATES UNDER OPTIMAL POLICY

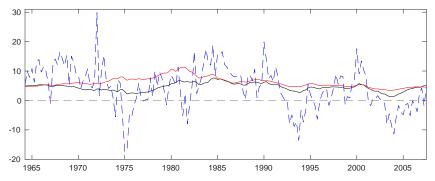


FIGURE: Baseline (solid red); optimal learning policy (solid black); optimal rational expectations policy (dashed blue)

 Interest rates more volatile under rational expectations optimal policy under learning less aggressive

### CONCLUSION

- Shifting long-term interest-rate expectations constrain what can be achieved by current interest-rate policy
- Aggregate demand a constraint on policy actions policy less aggressive relative to rational expectations
- Quantitatively important
  - Demand shocks generate non-trivial variation
  - But policy still plays a critical role in proving a nominal anchor